

### ABOUT GSWA

The Guam Solid Waste Authority (GSWA) was created through P.L. 31-20 as an autonomous, public corporation on April 4, 2011. The Legislation established an agency to handle the operations of what was formerly the Solid Waste Management Division under the Department of Public Works. The legislation's stated objective is to achieve GovGuam's eventual resumption of all functions, responsibilities, and authority for solid waste management and operations, and the governance thereof.

After 11 years of being under the management of a Federal Receiver, the District Court of Guam handed the day-to-day operations of GSWA to the GSWA Board and new Management Team on April 30, 2019.

### MISSION

The mission of GSWA is to provide a safe and healthy environment for the people of Guam through proper, timely, and efficient collections of refuse materials throughout the villages and urban areas and to assure their proper disposal in legally permitted facilities.

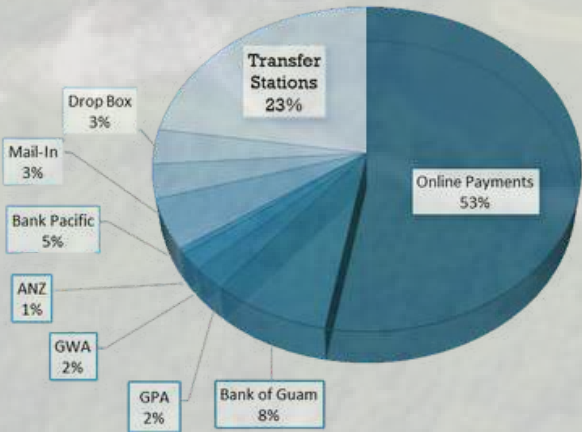
### SERVICES

- Curbside Trash Collection
  - Curbside Recycle Collection
  - Bulky Waste Collection
  - Residential Transfer Stations
  - Household Hazardous Waste Facility
  - Hauler Only Transfer Station
  - Layon Landfill

### CUSTOMER DEMOGRAPHICS

TYPE	COUNT
Residential	21,568
Commercial	57
Government	52

### CUSTOMER PAYMENT BY SOURCE



### TABLE OF CONTENTS

01	About GSWA
02	Performance
03	Finances
04	Outlook

### LEADERSHIP

#### MANAGEMENT TEAM

- Irvin L. Slike,  
General Manager

Kathy B. Kakigi,  
Comptroller

Alicia Fejeran,  
Chief of Administration

Roman B. Perez,  
Superintendent of Operations

#### BOARD OF DIRECTORS

- Andrew Gayle,  
Chairman

Minakshi Hemlani,  
Vice Chairwoman

Peggy Denney,  
Secretary

Jim Oehlerking,  
Member

Cora Montellano,  
Member



### CONTACT INFO

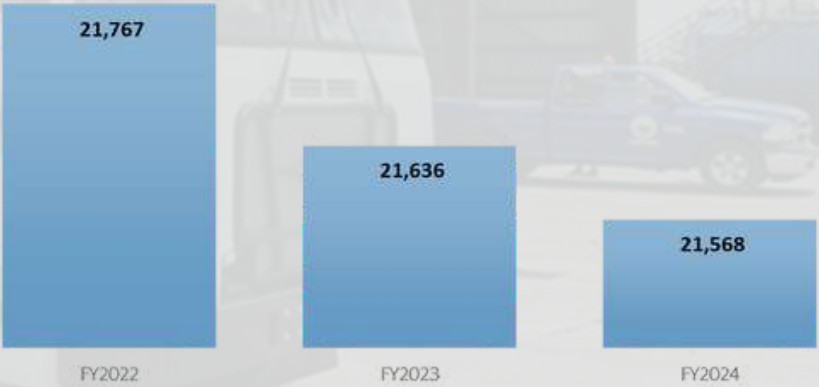
**GSWA Main Office**  
546 N. Marine Corps Dr.  
Tamuning, Gu 96913  
**Hours:** Mon-Fri, 8:00am to 5:00pm  
  
**Tel:** 671-646-3111  
**Fax:** 671-649-3777  
**Email:** customerservice@gswa.guam.gov  
**Website:** guamsolidwasteauthority.com

OUR PERFORMANCE

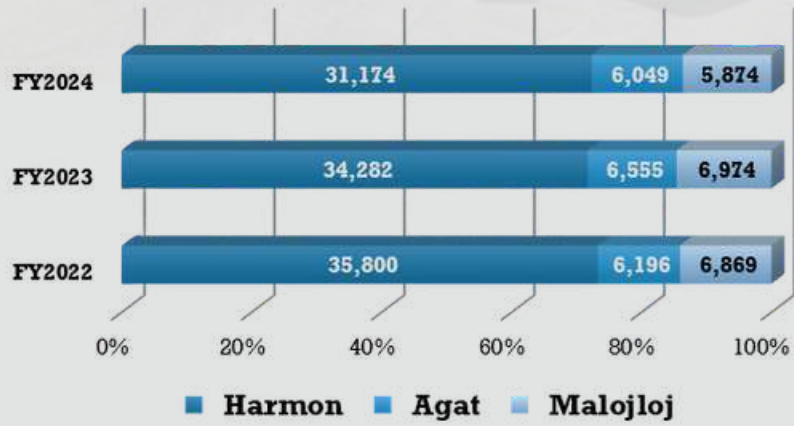
Service/Customer Activities	FY2022	FY2023	FY2024
Layon Landfill Tonnage	96,903	111,128	132,294
Hauler Transfer Station Tonnage	84,831	98,342	93,745
Household Hazardous Waste Customers	5,407	4,397	3,745
Number of Customer Walk Ins	10,225	11,724	11,133
Paperless Invoices Sent	101,286	104,508	110,677



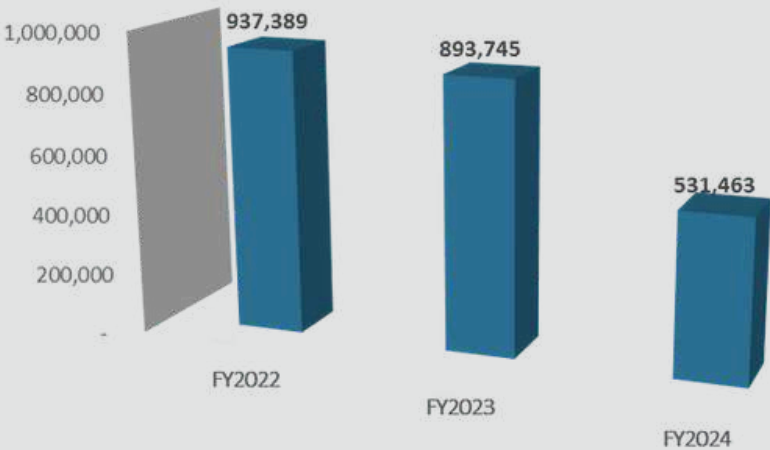
Active Residential Customers



No. of Customers served at the Residential Transfer Stations



White Goods Collection (lbs)

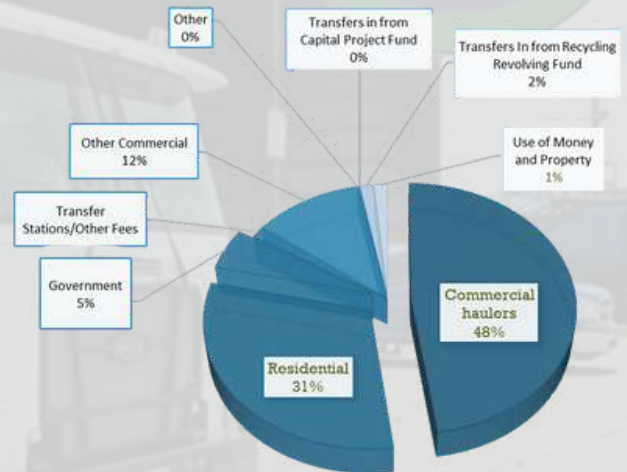




An independent audit of Solid Waste Operations Fund was conducted by Ernst & Young, LLP, resulting in a clean opinion. The Office of Public Accountability released GSWA's audited financial statements on July 28, 2025. More information can be found on our website at [guamsolidwateauthority.com](http://guamsolidwateauthority.com)

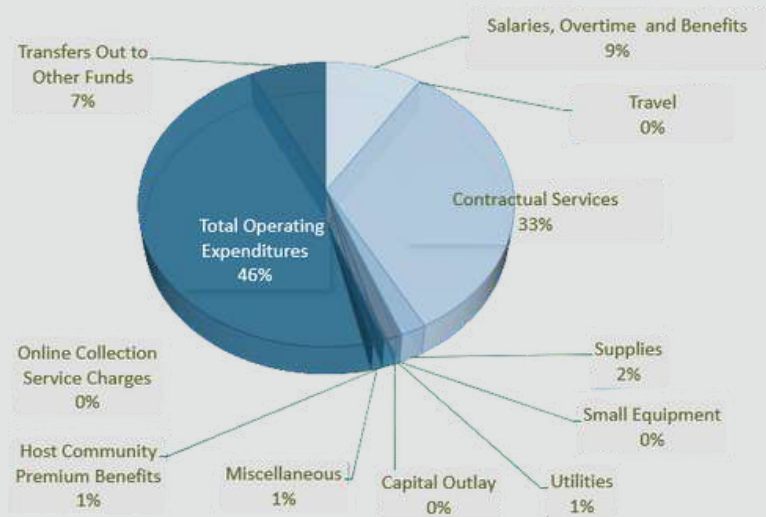
## OPERATING REVENUES & OTHER FINANCING SOURCES:

Operating revenues:	FY 2024	FY 2023	FY 2022
Commercial haulers	\$ 12,338,106	\$ 11,253,861	\$ 9,334,416
Residential	7,935,169	7,888,900	8,065,405
Other commercial	2,966,800	310,180	182,611
Government	1,359,403	1,823,673	741,739
Transfer stations and other fees	379,473	384,115	415,919
Other	61,082	144,361	45,290
Use of money and property	378,612	2,418	1,586
<b>Total operating revenues</b>	<b>25,418,645</b>	<b>21,807,508</b>	<b>18,786,966</b>
<b>Transfers in:</b>			
Capital Project Fund	-	-	850,194
Recycling Revolving Fund	385,624	400,000	-
<b>Total transfers in</b>	<b>385,624</b>	<b>400,000</b>	<b>850,194</b>
<b>Total revenues and other financing sources</b>	<b>\$ 25,804,269</b>	<b>\$ 22,207,508</b>	<b>\$ 19,637,160</b>



## OPERATING EXPENDITURES & OTHER FINANCING USES:

Operating expenditures:	FY 2024	FY 2023	FY 2022
Salaries, overtime and benefits	\$ 3,845,300	\$ 3,388,155	\$ 2,453,367
Travel	20,253	14,485	11,421
Contractual services	13,880,404	12,218,838	14,710,599
Supplies	841,582	860,740	494,644
Small equipment	5,950	33,517	25,963
Utilities	166,495	184,108	175,541
Capital outlay	-	-	188,760
Online collection service charges	-	218,817	205,831
Host community premium benefits	460,445	375,780	323,690
Miscellaneous	374,861	50,544	255,794
<b>Total operating expenditures</b>	<b>19,595,290</b>	<b>17,344,984</b>	<b>18,845,610</b>
<b>Transfers out:</b>			
Debt service fund	3,047,833	3,045,854	3,044,146
<b>Total revenues and other financing sources</b>	<b>\$ 22,643,123</b>	<b>\$ 20,390,838</b>	<b>\$ 21,889,756</b>



### Capital Project Fund

Revenues:	FY2024	FY2023	FY2022
Use of Money and Property	14,232	10,824	961
<b>Expenditures:</b>			
Transfers Out to SWOF	-	-	850,194
<b>Total Expenditures</b>	<b>-</b>	<b>-</b>	<b>850,194</b>

### Debt Service Fund

Revenues:			
Use of Money and Property	421,062	280,449	8,048
Transfer In from GF	17,777,041	19,141,783	20,989,625
Transfer In from SWOF	3,047,833	3,045,854	3,044,146
<b>Total Revenues:</b>	<b>21,245,936</b>	<b>22,468,026</b>	<b>24,041,819</b>
<b>Expenditures:</b>			
Principal	12,100,000	13,340,000	12,690,000
Interest	10,011,500	10,647,500	11,298,250
<b>Total Expenditures:</b>	<b>22,111,500</b>	<b>23,987,500</b>	<b>23,988,250</b>

# CHALLENGES

The Guam Solid Waste Authority (GSWA) faces several significant challenges and strategic initiatives in the near future:

## Implementation of an Island-Wide Collection System:

- Transitioning to a computerized routing system is essential but presents technological and employee training hurdles.
- In the short term, a 5-day collection schedule for refuse and recycling will be implemented based on institutional knowledge.
- An extensive recycling education and enforcement program will be launched to improve recycling compliance and efficiency.

## Employee Development and Training:

- Ongoing training efforts in safety, conduct, and skill enhancement will continue.
- Support for employee education will be expanded, including sponsorship for employees pursuing degrees.

## Infrastructure Development Delays:

- Procurement legal delays have hindered long-term infrastructure planning for Layon Landfill.
- Critical projects—including cell closures, solar panel feasibility, landfill gas extraction, and the design and construction of the next disposal cell—are stalled.
- The current Cell 3 is projected to reach capacity in approximately five years, posing a threat to the permitted disposal capacity on the island.

## Sustainable Fleet and Fuel Initiatives:

- By early 2026, GSWA's collection fleet is expected to be carbon neutral, utilizing waste cooking oil to power diesel trucks.
- This biofuel reduces greenhouse gas emissions but requires GSWA to develop internal fuel refining capabilities and maintain electric trucks.

These initiatives reflect GSWA's commitment to improving operational efficiency, environmental sustainability, and workforce development amidst regulatory and logistical challenges.

# OUTLOOK

GSWA has a comprehensive and forward-thinking plan to enhance sustainability and operational efficiency. Here's a summarized overview of the initiatives:

1. **Electric Fleet Acquisition:** Transitioning to electric vehicles to reduce reliance on fossil fuels.
2. **Alternative Fuel Use:** Utilizing island-used cooking oil to convert into biodiesel, fueling the remaining diesel fleet, and supporting waste-to-energy efforts.
3. **Waste Collection Optimization:**
  - . Implementing a 5-day refuse and recycling schedule.
  - . Using computerized routing to ensure full coverage and efficiency.
4. **Enhanced Customer Service:**
  - . Launching a user-friendly website for notifications and payments.
5. **Handling Special Waste:**
  - . Authorized to accept contaminated soil, asbestos, treated wood, and FOG.
  - . Converting FOG into biodiesel to power the diesel fleet.